Message Text

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OR 231032Z MAR 78

FM AMEMBASSY LONDON

TO SECSTATE WASHDC IMMEDIATE 4489

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY OTTAWA

AMEMBASSY OTTAWA

AMEMBASSY TOKYO

AMEMBASSY BRASILIA

AMEMBASSY VIENNA

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USIAEA

E.O. 11652: N/A

TAGS: ENRG, TECH, UK

SUBJECT: PARLIAMENTARY DEBATE ON WINDSCALE

REF: (A) LONDON 3894; (B) LONDON 4004

1. MARCH 22 PARLIAMENTARY DEBATE ON JUSTICE PARKER' REPORT ON THE PROPOSED EXPANSION OF NUCLEAR FUEL RE-PROCESSINQ FACILITIES AT WINDSCALE ENDED WITH A 186-56 UNCLASSIFIED

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VOTE EFFECTIVELY AGREEING THAT GOVERNMENT SHOULD ALLOW CONSTRUCTION. AS ANTICIPATED, THE DEBATE TENDED TO FAVOR APPROVAL OF THE EXPANSION WITHOUT AWAITING THE COMPLETION OF INFCE. CONSERVATIVES TENDED TO SUPPORT THE EXPANSION AND "SHADOW" ENERGY SECRETARY KING ENDORSED THE PROJECT EXPLICITLY. WHILE LABOR PARLIAMENTARIANS VOICED MOST OF THE OPPOSITION, MORE THAN

HALF OF THOSE PARTICIPATING IN THE DEBATE BOTH FAVORED THE PROJECT AND OPPOSED DELAYING APPROVAL. WHILE DEBATE RANGED WIDELY AND TOUCHED ON MOST OF THE SAFETY, ENVIRONMENTAL, ECONOMIC, AND NON-PROLIFERATION CONSIDERATIONS VOICED IN THE WINDSCALE REPORT, THE PRINCIPAL OBJECTION GIVEN IN THE FLOOR DEBATE TO POST-PONING THE DECISION WAS THAT FRANCE MIGHT OBTAIN THE JAPANESE REPROCESSING CONTRACT.

2. FOREIGN SECRETARY OWEN GAVE THE WIND-UP SPEECH ON BEHALF OF THE GOVERNMENT AND ENDORSED EARLY APPROVAL WITHOUT AWAITING THE OUTCOME OF INFCE. OWEN TOLD PARLIAMENT THE AMERICAN ADMINISTRATION HAD REQUESTED

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THAT THE DECISION BE DELAYED UNTIL AFTER INFCE. HE SAID HMG FELT A DELAY MIGHT CONTRIBUTE TO THE DANGERS OF NUCLEAR WEAPONS PROLIFERATION BY ENCOURAGING LESS RESPONSIBLE COUNTRIES TO BEGIN REPROCESSING PROJECTS OF THEIR OWN DURING THE REMAINING 1-1/2 YEARS OF INFCE. HE SAID HMG WOULD ATTEMPT TO CONVINCE THE U.S. DURING INFCE THAT REPROCESSING EXPANSION IN RESPONSIBLE COUNTRIES WAS THE SUREST MEANS OF LIMITING PROLIFERATION. OWEN STATED HE BELIEVED "THERE IS A PROBABILITY THAT AS THIS UNCLASSIFIED

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DEBATE CONTINUES THERE WILL BE A GROWING TOGETHER AND A CONVERGENCE OF VIEW (BETWEEN THE US AND UK) ON THIS ISSUE." HE ADDED THAT HMG SHARED OUR VIEWS ON THE OVERALL IMPORTANCE OF NON-PROLIFERATION EFFORTS.

- 3. OWEN SAID THERE WAS A FRANK DIFFERENCE OF OPINION WITH THE US ON THE WINDSCALE PROJECT TIMINQ BUT REMINDED PARLIAMENT THAT HE WAS WELL KNOWN AS ONE WHO FAVORED MANY U.S. POLICIES. OWEN HINTED THAT THERE WAS LITTLE PROSPECT THAT INFCE WOULD PRODUCE ANYTHINQ STARTLING OR NEW IN REPROCESSING. HE SAID MANY COUNTRIES HAD AGREED TO PARTICIPATE IN INFCE ON THE UNDERSTANDING THAT THE EXERCISE WOULD NOT LIMIT THEIR POLICY DECISIONS. NEVERTHELESS, HE NOTED THAT STORAGE POND CONSTRUCTION WOULD OCCUPY MUCH OF THE EARLY BUILDING ACTIVITY AT WINDSCALE. SINCE ACTUAL POURING OF CONCRETE FOR THE REPROCESSING PLANT ITSELF WOULD NOT BEGIN BEFORE 1981 OR 1982, THE DESIGN COULD STILL BE ADJUSTED TO ACCOMMODATE ANY RESULTS OF INFCE.
- 4. COMMENT. THE HOUSE STILL HAS TO VOTE ON THE SPECIAL DEVELOPMENT ORDER WHICH HAS TO BE APPROVED BEFORE PLANS FOR THE PLANT CAN PROCEED. THE ORDER WILL BE LAID BEFORE THE HOUSE AFTER EASTER. IN VIEW OF THE TONE OF THE DEBATE AND THE RESULT OF THE VOTE, APPROVAL SEEMS VIRTUALLY CERTAIN.

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